CITY OF ATLANTIC, IOWA

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS
SUPPLEMENTARY AND OTHER INFORMATION
SCHEDULE OF FINDINGS AND RESPONSES

JUNE 30, 2020

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CITY OF ATLANTIC, IOWA OFFICIALS June 30, 2020

Name	Title	Term Expires
	(Before January, 2020)	
David R. Jones	Mayor	January, 2022
Richard Casady	Council Member	January, 2022
Gerald Brink	Council Member	January, 2022
Kathy Somers	Council Member	January, 2022
Dana Halder	Council Member	January, 2020
Linda Hartkopf	Council Member	January, 2020
Pat McCurdy (Appointed June, 2019)	Council Member	January, 2020
Chris Jimerson	Council Member	January, 2020
John Lund	City Administrator	Indefinite
Barb Barrick	City Clerk/Treasurer	Indefinite
Mark Bosworth	City Attorney	Indefinite
	(After January, 2020)	
David R. Jones	Mayor	January, 2022
Richard Casady	Council Member	January, 2022
Gerald Brink	Council Member	January, 2022
Kathy Somers	Council Member	January, 2022
James Behrens	Council Member	January, 2024
Linda Hartkopf	Council Member	January, 2024
Pat McCurdy	Council Member	January, 2024
Grace Garrett	Council Member	January, 2024
John Lund	City Administrator	Indefinite
Barb Barrick	City Clerk/Treasurer	Indefinite
Mark Bosworth	City Attorney	Indefinite

Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS: BUSINESS AND FINANCIAL CONSULTANTS

1910 EAST 7th STREET BOX 369 ATLANTIC, 10WA 50022-0369 (712) 243-1800 FAX (712) 243-1265 CPA@GBKCO.COM MARK D. KYHNN KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER

INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Atlantic, Iowa, as of and for the year ended June 30, 2020, and the related notes to financial statements, which collectively comprise the City's basic financial statements listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 1. This includes determining the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

To the Honorable Mayor and Members of the City Council

Opinions

Basis for Adverse Opinion on the Discretely Presented Component Unit

The financial statements do not include financial data for the City's discretely presented component unit because the Atlantic Municipal Utilities has a calendar year end and reports in accordance with U.S. generally accepted accounting principles, a different financial reporting framework than the City's cash basis of accounting. Accounting principles applicable to the cash basis of accounting require the financial data for all component units be reported with the financial data of the City's primary government unless the City also issues financial statements for the financial reporting entity which include the financial data of all component units. The City has not issued such reporting entity financial statements. The amount by which this departure affects cash and cash basis net position of the aggregate discretely presented component unit has not been determined.

Adverse Opinion

In our opinion, because of the significance of the matter discussed in the "Basis of Adverse Opinion on the Discretely Presented Component Unit" paragraph, the financial statements referred to above do not present fairly the financial position of the discretely presented component unit of the City of Atlantic as of June 30, 2020, or the changes in cash basis financial position thereof for the year then ended in accordance with the basis of accounting described in Note 1.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Atlantic as of June 30, 2020, and the respective changes in its cash basis financial position for the year then ended in accordance with the basis of accounting described in Note 1.

Basis of Accounting

As discussed in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a basis of accounting other than U.S. generally accepted accounting principles. Our opinions are not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Atlantic's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the six years ended June 30, 2019 (which are not presented herein) and expressed adverse and unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The financial statements for the three years ended June 30, 2013 (which are not presented herein), were audited by other auditors whose report expressed adverse and unmodified opinions on those financial statements which were prepared on the basis of cash receipts and disbursements. The supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

To the Honorable Mayor and Members of the City Council

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The other information, Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the City's Proportionate Share of the Net Pension Liability and the Schedule of City Contributions on pages 5 through 5e and 31 through 35, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

Smersh, Der Lynnab, RC.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 27, 2021 on our consideration of the City of Atlantic's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City of Atlantic's internal control over financial reporting and compliance.

Atlantic, Iowa January 27, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Atlantic has prepared the Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2020. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2020 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities decreased 2.7%, or approximately \$236,000, in fiscal year 2020 from fiscal year 2019. Capital grants, contributions and restricted interest on investments decreased approximately \$448,000 while debt proceeds, net of the payment for refunding debt, increased approximately \$255,000.
- Disbursements of the City's governmental activities decreased 14.7%, or approximately \$1,525,000, in fiscal year 2020 from fiscal year 2019. Capital projects function disbursements decreased approximately \$1,896,000, and disbursements for the debt service function increased approximately \$307,000.
- The City's total cash basis net assets decreased 2.7%, or approximately \$220,000, from June 30, 2019 to June 30, 2020. Of this amount, the cash basis net position of the governmental activities increased approximately \$46,000 and the cash basis net position of the business type activities decreased approximately \$266,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Cash Basis Statement of Activities and Net Position. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the Government-wide Financial Statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Other Information further explains and supports the financial statements with a comparison of the City's budget for the year, as well as presenting the Schedule of the City's Proportionate Share of the Net Pension Liability and Schedule of City Contributions.

Supplementary Information provides detailed information about the non-major governmental funds and the City's indebtedness.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Therefore, when reviewing the financial information and discussion within this annual report, readers should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Cash Basis Statement of Activities and Net Position reports information which helps answer this question.

The Cash Basis Statement of Activities and Net Position present the City's net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Cash Basis Statement of Activities and Net Position is divided into two kinds of activities:

- Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the sanitary sewer system and storm water activities. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These funds focus on how money flows into and out of the funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use and Tax Increment Financing, 3) the Debt Service Fund, and 4) the Capital Projects Fund. The governmental fund financial statements provide a detailed view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

2) Proprietary funds account for the City's Enterprise Funds and the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains two Enterprise Funds to provide separate information for the Storm Water and Sewer Funds; the Sewer Fund is considered to be a major fund of the City. The Internal Service Fund is an accounting device used to accumulate and allocate costs internally among the City's various functions.

The required financial statement for proprietary funds is a Statement of Cash Receipts, Disbursements and Changes in Cash Balances.

Reconciliations between the government-wide financial statement and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of financial position. The City's balance for governmental activities increased approximately \$46,000 from a year ago. The analysis that follows focuses on the cash balances for governmental activities.

Change in Cash Basis Net Position of Go (Expressed in Thousand	nds)	ii Aciiviiics				
	·	Year Ende		d June 30,		
Dec late		2020	-	2019		
Receipts Program Program Programs						
Program Receipts Charges for Service	\$	672	\$	611		
Operating Grants, Contributions and	Ф	0/2	Ф	644		
Restricted Interest		1,656		1,560		
Capital Grants, Contributions and		1,050		1,500		
Restricted Interest on Investments		424		872		
General Receipts				0,2		
Property Tax		3,762		3,749		
Tax Increment Financing		182		189		
Local Option Sales Tax		917		1,164		
Hotel/Motel Tax		69		77		
Commercial/Industrial Tax Replacement		114		118		
Unrestricted Interest on Investments		123		83		
Bond Proceeds		90		90		
Bonds Issued for Refunding Debt	,	3,685		West 2004		
Payment for Refunding Debt	(3,430)				
Other General Receipts		187		141		
Total Receipts		8,451	-	8,687		
Disbursements		• 400				
Public Safety		2,180		2,062		
Public Works		1,450		1,593		
Health and Social Services		13		12		
Culture and Recreation		998 234		896		
Community and Economic Development General Government		234 594		254 588		
Debt Service		1,897		1,590		
Capital Projects		1,497		3,393		
Total Disbursements		8,863		10,388		
Change in Cash Basis Net Position Before Transfers	(412)	(1,701)		
Transfers, Net		458		194		
Change in Cash Basis Net Position		46	(1,507)		
Cash Basis Net Position Beginning of Year		6,506		8,013		
Cash Basis Net Position End of Year	<u>\$</u>	6,552	\$	6,506		

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The City's total receipts for governmental activities decreased 2.7% or approximately \$236,000. The total cost of all programs and services decreased by approximately 14.7% or approximately \$1,525,000, due to a decrease in capital project expenditures.

The cost of all governmental activities this year was approximately \$8,863,000 compared to approximately \$10,388,000 last year.

Change in Cash Basis Net Position of Bus (Expressed in Thousand		e Activities					
(Expressed in Thousand	19)	Year Ended June 30,					
		2020		2019			
Receipts Program Receipts Charges for Service Sewer Storm Water	\$	1,590 220	\$	1,582 213			
General Receipts Other General Receipts Total Receipts		68 1,878		44 1,839			
Disbursements Sewer Storm Water Total Disbursements		1,600 86 1,686	-	1,604 46 1,650			
Change in Cash Basis Net Position Before Transfers		192		189			
Transfers, Net	(458)	_(<u>194</u>)			
Change in Cash Basis Net Position	(266)	(5)			
Cash Basis Net Position - Beginning of Year		1,625		1,630			
Cash Basis Net Position - End of Year	\$	1,359	\$	1,625			

Total business type activities receipts for the fiscal year were approximately \$1,878,000 compared to approximately \$1,839,000 last year. The cash balance decreased by approximately 16.4% or \$266,000 from the prior year. Total disbursements for the fiscal year increased by approximately 2.2% to a total of approximately \$1,686,000.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Atlantic completed the year, its governmental funds reported a combined fund balance of \$6,545,000, an increase of approximately \$32,000 from last year's total of \$6,513,000. The following are changes in fund balances of the major funds from the prior year.

- The General Fund cash balance decreased by approximately \$66,000 from the prior year to \$3,290,000.
- The Special Revenue, Road Use Tax Fund cash balance increased by approximately \$158,000 to approximately \$880,000.
- The Special Revenue, Local Option Sales Tax Fund cash balance increased by approximately \$2,000 to approximately \$349,000.
- The Special Revenue, Employee Benefits Fund cash balance decreased by approximately \$93,000 to approximately \$369,000.
- The Debt Service Fund cash balance increased approximately \$29,000 to approximately \$73,000.
- The Capital Projects Fund cash balance increased by approximately \$1,000 to approximately \$1,411,000.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

• The Sewer Fund cash balance decreased by approximately \$268,000 to approximately \$1,135,000.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget once, which increased budgeted disbursements by \$3,882,500. The budget increase was primarily for disbursements in the debt service function.

The City's total receipts were less than budgeted by approximately \$2,536,000 and disbursements were less than budgeted by approximately \$6,088,000. The City exceeded the amounts budgeted in the public safety, culture and recreation and business type activities functions for the year ended June 30, 2020 due to a higher than expected amount of disbursements during the fiscal year.

DEBT ADMINISTRATION

At June 30, 2020, the City had \$20,268,297 in bonds, compared to \$21,818,684 last year as shown below.

	tstanding Debt at Year-End Expressed in Thousands)				
· ·			Year Ende	ed Jur	ne 30,
			2020	_	2019
General Obligation Bonds Revenue Bonds	\$	3	11,015 9,253	\$	12,117 9,702
Total	<u>\$</u>))	20,268	\$	21,819

The Constitution of the State of Iowa Limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$11,015,000 is below its constitutional debt limit of approximately \$18,364,000.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Atlantic's elected and appointed officials and citizens considered many factors when setting the fiscal year 2021 budget, tax rates and fees charged for various City activities.

These indicators were taken into account when adopting the budget for fiscal year 2021. Amounts available for appropriation in the operating budget are approximately \$12.0 million, a decrease of 26.4% from the final fiscal year 2020 budget. Budgeted disbursements are expected to decrease approximately \$1,704,000, or 10.3%. The City has added no major new programs or initiatives to the fiscal year 2021 budget.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Barb Barrick, City Clerk, Atlantic, Iowa.

CITY OF ATLANTIC, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION

As of and for the year ended June 30, 2020

			Program Receipts				
	<u>Disbursements</u>			narges for Service	Con and	ting Grants, tributions, Restricted nterest	
Functions/Programs:							
Governmental activities:							
Public safety	\$	2,179,566	.\$	145,802	\$	41,241	
Public works		1,450,931		336,826		923,249	
Health and social services		12,985					
Culture and recreation		997,761		77,913		249,083	
Community and economic						ŕ	
development		233,538		2,118		m m	
General government		594,493		109,625		404,297	
Debt service		1,896,606				37,634	
Capital projects		<u>1,497,296</u>					
Total governmental							
activities		8,863,176		672,284	,	1,655,504	
Business type activities:							
Sewer		1,599,669		1,589,716			
Storm water		86,654		220,221			
Total business type		00,034		220,221			
activities		1,686,323		1,809,937			
Total	\$	10,549,499	\$	2,482,221	\$	1,655,504	

General Receipts and Transfers:

Property and other city tax levied for:

General purposes

Debt service

Tax increment financing

Local option sales tax

Hotel/motel tax

Commercial/industrial tax replacement

Unrestricted interest on investments

Bond proceeds

Bonds issued for refunding debt

Payment for refunding debt

Miscellaneous

Sale of capital assets

Transfers

Total general receipts and transfers

Change in cash basis net position

Cash basis net position beginning of year

Cash basis net position end of year

(continued next page)

Prog Rece Capital	pipts		Net (Di Changes	sburs s in Ca	ements) Recei ash Basis Net	pts ar Positi	nd on	
Contributions, and Restricted Interest			vernmental Activities		siness Type Activities	Total		
\$	 	\$((1,992,523) 190,856) 12,985) 670,765)	\$	 	\$(((1,992,523) 190,856) 12,985) 670,765)	
4		(231,420) 80,571) 1,858,972) 1,073,638)		 	(231,420) 80,571) 1,858,972) 1,073,638)	
4	23,658	_(_	6,111,730)			_(6,111,730)	
			 	(9,953) 133,567	(9,953) 133,567	
					123,614		123,614	
<u>\$ 4</u>	23,658	(6,111,730)		123,614	(5,988,116)	
		(2,732,179 1,029,530 182,411 917,068 69,054 113,533 123,499 90,000 3,685,000 3,430,000) 131,594 55,835 458,457 6,158,160 46,430		29,452 29,452 39,180 458,457) 389,825) 266,211)	(2,732,179 1,029,530 182,411 917,068 69,054 113,533 152,951 90,000 3,685,000 3,430,000) 170,774 55,835 5,768,335	
			6,506,067		1,625,345		8,131,412	
		<u>\$</u>	6,552,497	<u>\$</u>	1,359,134	\$	7,911,631	

CITY OF ATLANTIC, IOWA CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION - Continued

As of and for the year ended June 30, 2020

	Prog	ram Receipts
		Operating Grants,
		Contributions,
	Charges for	and Restricted
<u>Disbursements</u>	Service	Interest

Cash Basis Net Position

Restricted:

Expendable:

Streets

Local option sales tax

Debt service

Capital projects
Urban renewal purposes
Other purposes

Unrestricted

Total cash basis net position

Program Receipts	 Net (Disbursements) Receipts and Changes in Cash Basis Net Position								
Capital Grants, Contributions, and Restricted Interest	vernmental Activities		siness Type Activities	Total					
	\$ 879,818 349,235 72,669 54,749 56,627 486,037 4,653,362	\$	 6,945 1,352,189	\$	879,818 349,235 79,614 54,749 56,627 486,037 6,005,551				
	\$ 6,552,497	\$	1,359,134	\$	7,911,631				

CITY OF ATLANTIC, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2020

				Special 1	pecial Revenue			
		General	R	oad Use	Loc	al Option		
		General		Tax		iles Tax		
Receipts:								
Property tax	\$	1,915,337	\$		\$			
Tax increment financing								
Local option sales tax		01.022				917,068		
Other city tax Licenses and permits		91,932 98,837						
Use of money and property		145,315		18,783		8,481		
Intergovernmental		675,614		914,165		0, 7 01		
Charges for service		392,791				P4 P4		
Miscellaneous		194,954		9,019		618		
Total receipts	<u>, </u>	3,514,780		941,967	<u></u>	926,167		
Disbursements:								
Operating:								
Public safety		1,593,209		1,373				
Public works		577,090		653,045		805		
Health and social services		050 105				12,985		
Culture and recreation		853,195				12,000		
Community and economic development		93,979				92 569		
General government		463,804				82,568 35,123		
Debt service						80,004		
Capital projects				==				
Total disbursements		3,581,277		654,418		223,485		
Excess (deficiency) of receipts over								
(under) disbursements	(66,497)		287,549		702,682		
Other financing sources (uses):								
Sale of capital assets		55,795		40				
Debt proceeds		90,000						
Bonds issued for refunding debt								
Payment for refunding debt		257.056						
Transfers in Transfers out	(357,856	,	32,500	,	701 101)		
Total other financing sources		503,651)		<u>162,051</u>)		701,121)		
(uses)			_(129,511)	_(701,121)		
Change in cash balances	(66,497)		158,038		1,561		
Cash balances beginning of year		3,356,537		721,780		347,674		
Cash balances end of year	<u>\$</u>	3,290,040	<u>\$</u>	879,818	<u>\$</u>	349,235		

(continued next page)

	Special Revenue Employee		Debt		Capital					
	Benefits	Service			Projects		onmajor	Total		
\$	785,149 	\$	1,018,382	\$	 	\$	 182,411 	\$	3,718,868 182,411 917,068	
	8,815 10,078 23,938		11,148 4,487 30,415		20,700 225,015		2,379 1,285		111,895 98,837 210,223 1,870,432 392,791	
	69,639 897,619		37,635 1,102,067		198,713 444,428		186,075		510,578 8,013,103	
	547,746 217,183 132,566		 		 		21,306		2,163,634 1,448,123 12,985 997,761	
	2,066 91,485 991,046		1,816,602 1,816,602		 1,497,296 1,497,296		54,925 76,231		233,538 590,412 1,896,606 1,497,296 8,840,355	
(93,427)	(714,535)	(1,052,868)		109,844	(827,252)	
	 	(3,685,000 3,430,000) 488,950	_(_	 1,271,623 218,140)	_(27,450 134,959)	(55,835 90,000 3,685,000 3,430,000) 2,178,379 1,719,922)	
			743,950		1,053,483	(107,509)		859,292	
(93,427)		29,415		615		2,335		32,040	
<u> </u>	462,700	-	43,254		1,409,895		171,056		6,512,896	
\$	369,273	<u>\$</u>	72,669	\$	1,410,510	\$	173,391	<u>\$</u>	6,544,936	

CITY OF ATLANTIC, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2020

	Special Revenue						
	General		Road Use Tax		Local Option Sales Tax		
Cash Basis Fund Balances							
Restricted for:							
Streets	\$		\$	879,818	\$		
Local option sales tax						349,235	
Debt service							
Capital projects							
Urban renewal purposes							
Other purposes		==					
Committed for:							
Recreation center		286,177					
Other purposes		70,598					
Assigned for:							
Fire station		98,482					
Capital equipment and improvements		109,890				700 to a	
Other purposes		489,749					
Unassigned		2,235,144					
Total cash basis fund balances	\$	3,290,040	<u>\$</u>	879,818	<u>\$</u>	349,235	

F	Special Revenue Employee Benefits		Debt Service	 Capital Projects	N	onmajor	 Total
\$	 369,273	\$	72,669 	\$ 54,749	\$	 56,627 116,764	\$ 879,818 349,235 72,669 54,749 56,627 486,037
					-		286,177 70,598
	 		 	 1,355,761		 	 98,482 1,465,651 489,749 2,235,144
\$	369,273	<u>\$</u>	72,669	\$ 1,410,510	\$	173,391	\$ 6,544,936

CITY OF ATLANTIC, IOWA RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2020

Total governmental funds cash balances (page 8)	\$	6,544,936
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of the City's cafeteria plan to individual funds. A portion of the cash balance of the Internal Service Fund is included in governmental activities in the Cash Basis Statement of Activities		
and Net Position.		7,561
Cash basis net position of governmental activities (page 6)	\$	6,552,497
Change in cash balances (Page 8)	\$	32,040
Amounts reported for governmental activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of the City's cafeteria plan to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with governmental activities in the Cash Basis Statement of Activities and Net Position.		14,390
Change in cash basis net position of governmental activities (page 6)	<u>\$</u>	<u>46,430</u>

CITY OF ATLANTIC, IOWA STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES PROPRIETARY FUNDS

As of and for the year ended June 30, 2020

	Enterp	Enterprise		
	Sewer	Storm Water Nonmajor		
Operating receipts: Charges for service	\$ 1,584,052	\$ 220,221		
Operating disbursements: Governmental activities: Public safety Public works	 	=		
General government Business type activities Total operating disbursements	906,173 906,173	86,654 86,654		
Excess of operating receipts over operating disbursements	677,879	133,567		
Non-operating receipts (disbursements): Interest on investments Rent Miscellaneous Debt service Net non-operating receipts (disbursements)	$ \begin{array}{r} 24,950 \\ 3,377 \\ 35,803 \\ \underline{(690,023)} \\ \underline{(625,893)} $	4,502 4,502		
Excess of receipts over disbursements	51,986	138,069		
Transfers in Transfers out Total transfers in (out)	33,803 (353,574) (319,771)	(138,686) (138,686)		
Change in cash balances	(267,785)	(617)		
Cash balances beginning of year	1,402,632	213,712		
Cash balances end of year	<u>\$ 1,134,847</u>	<u>\$ 213,095</u>		
Cash Basis Fund Balances				
Restricted for debt service Unrestricted	\$ 6,945 1,127,902	\$ 213,095		
Total cash basis fund balances	<u>\$ 1,134,847</u>	<u>\$ 213,095</u>		

Enterprise Total	Internal Service Cafeteria Plan
\$ 1,804,273	\$ 42,875
 <u>992,827</u> 992,827	15,932 2,808 4,081 3,473 26,294
811,446	16,581
29,452 3,377 35,803 (690,023) (621,391) 190,055	16,581
33,803 (492,260) (458,457) (268,402) 	16,581 ————————————————————————————————————
\$ 1,347,942 \$ 6,945 	\$ 18,753 \$ 18,753 \$ 18,753
$\Psi = 1, J + 1, J + 2$	Ψ 10,133

CITY OF ATLANTIC, IOWA RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE CASH BASIS STATEMENT OF ACTIVITIES AND NET POSITION PROPRIETARY FUNDS

As of and for the year ended June 30, 2020

Total enterprise funds cash balances (page 11)	\$	1,347,942
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of the City's cafeteria plan to individual funds. A portion of the cash balance of the Internal Service Fund is included in business type activities in the Cash Basis Statement of Activities		
and Net Position.		11,192
Cash basis net position of business type activities (page 6)	<u>\$</u>	1,359,134
Change in cash balances (Page 11)	\$(268,402)
Amounts reported for business type activities in the Cash Basis Statement of Activities and Net Position are different because:		
The Internal Service Fund is used by management to charge the costs of the City's cafeteria plan to individual funds. A portion of the change in the cash balance of the Internal Service Fund is reported with business type activities in the Cash Basis Statement		
of Activities and Net Position.		2,191
Change in cash basis net position of business type activities (page 6)	<u>\$(</u>	<u>266,211</u>)

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Atlantic, Iowa is a political subdivision of the State of Iowa located in Cass County. It was first incorporated in 1869 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides storm water and sewer utilities for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Atlantic has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

The financial statements do not include financial data for the Atlantic Municipal Utilities, a legally separate entity which should be reported as a discretely presented component unit.

Excluded Component Unit

The Atlantic Municipal Utilities (Utility), established under Chapter 388 of the Code of Iowa, is legally separate from the City, but has the potential to provide specific benefits to or impose specific burdens on the City. The Utility is governed by a five-member board appointed by the Mayor and approved by the City Council. In accordance with criteria set forth by the Government Accounting Standards Board, the Utility meets the definition of a component unit which should be discretely presented.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of or appoint representatives to the following boards and commissions: Cass County Assessor's Conference Board, Cass County Environmental Control Agency, Cass County Emergency Management Commission, Cass County E911 Joint Service Board, SWIPCO - Regional Planning Commission and Cass County Public Safety Commission.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

B. Basis of Presentation

Government-wide Financial Statement

The Cash Basis Statement of Activities and Net Position reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental receipts are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Cash Basis Statement of Activities and Net Position presents the City's nonfiduciary net position. Net position is reported in the following categories:

Nonexpendable restricted net position is subject to externally imposed stipulations which require the cash balance to be maintained permanently by the City.

Expendable restricted net position results when constraints placed on the use of cash balances are either externally imposed or are imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position consists of cash balances not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Cash Basis Statement of Activities and Net Position demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Fund Financial Statements

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general and emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Local Option Sales Tax Fund is used to account for the local option sales tax to be used for purposes allowed by local ballot provisions.

The Employee Benefits Fund is used to account for property tax collections for the payment of payroll taxes and other employee benefits.

The Debt Service Fund is utilized to account for property tax and other receipts to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities with the exception of those financed through Enterprise Funds.

The City reports the following major proprietary fund:

The Enterprise, Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The City reports the following additional proprietary fund:

An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the City and provided to other departments or agencies on a cost reimbursement basis.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications - committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Property Taxes and Governmental Cash Basis Fund Balances

The following accounting policies are followed in preparing the financial statements:

Property tax revenues recognized in these funds become due and collectible in September and March of the current fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2018 assessed property valuations; is for the tax accrual period July 1, 2019 through June 30, 2020 and reflects tax asking contained in the budget certified to the City Council in March 2019.

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable - Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

<u>Restricted</u> - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

<u>Committed</u> - Amounts that can be used only for specific purposes determined by a formal action of the City Council.

Assigned - Amounts the City Council intends to use for specific purposes.

<u>Unassigned</u> - All amounts not included in the preceding classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information. During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the public safety, culture and recreation and business type activities functions.

NOTE 2 - CASH AND POOLED INVESTMENTS

The City's deposits in banks at June 30, 2020 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to ensure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement No. 72.

<u>Interest rate risk</u> - The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

NOTE 3 - BONDS PAYABLE

A summary of changes in bonds payable for the year ended June 30, 2020 is as follows:

	Beginning Balances	Increases	Decreases	Ending Balances	Due Within One Year
Governmental activities: General Obligation Bonds Local Option Sales and	\$ 12,117,000	\$ 3,775,000	\$ 4,877,000	\$ 11,015,000	\$ 1,244,000
Services Tax Revenue Bonds	408,684		60,387	348,297	63,286
Governmental activities total	<u>\$ 12,525,684</u>	\$ 3,775,000	<u>\$ 4,937,387</u>	<u>\$ 11,363,297</u>	<u>\$ 1,307,286</u>
Business type activities: Sewer Revenue Bonds	\$ 9,293,000	\$	\$ 388,000	\$ 8,905,000	\$ 401,000
Business type activities total	\$ 9,293,000	\$	\$ 388,000	<u>\$ 8,905,000</u>	<u>\$ 401,000</u>

NOTE 3 - BONDS PAYABLE - Continued

Annual debt service requirements to maturity for general obligation bonds, local option sales and services tax revenue bonds and sewer revenue bonds are as follows:

Year Ending		ligation Bonds		e Bonds
June 30,	<u>Principal</u>	Interest	<u>Principal</u>	Interest
2021 2022 2023 2024 2025 2026-2030 2031-2035 2036-2037	\$ 1,244,000 1,246,000 1,195,000 1,235,000 1,275,000 3,240,000 1,205,000 375,000	215,234 190,981 168,362 143,138 430,052 171,273	\$ 464,286 480,323 496,507 513,843 531,338 2,508,000 2,944,000 1,315,000	\$ 283,868 268,801 253,197 237,051 220,324 869,400 467,820 59,490
	<u>\$ 11,015,000</u>	<u>\$ 1,575,939</u>	<u>\$ 9,253,297</u>	<u>\$ 2,659,951</u>
Year Ending June 30,			To	otal Interest
2021 2022 2023 2024 2025 2026-2030 2031-2035 2036-2037			\$ 1,708,286 1,726,323 1,691,507 1,748,843 1,806,338 5,748,000 4,149,000 1,690,000	\$ 521,274 484,035 444,178 405,413 363,462 1,299,452 639,093 78,983
			<u>\$ 20,268,297</u>	<u>\$ 4,235,890</u>

General Obligation Bonds

On April 16, 2015, the City issued \$405,000 of general obligation economic development bonds with interest rates ranging from 2.40% to 3.00% per annum. The bonds were issued for an urban renewal project in the Southeast Urban Renewal Area. During the year ended June 30, 2020, the City paid \$50,000 of principal and \$10,770 of interest on the bonds. The bonds mature in fiscal year 2026.

On April 16, 2015, the city issued \$1,550,000 of general obligation corporate purpose bonds with interest rates ranging from 2.00% to 3.00% per annum. The bonds were issued for street, water system, sanitary sewer system, storm water management system and sidewalk improvements and acquiring a fire truck for the fire department. During the year ended June 30, 2020, the City paid \$155,000 of principal and \$23,630 of interest on the bonds. The bonds mature in fiscal year 2025.

NOTE 3 - BONDS PAYABLE - Continued

On May 5, 2016, the City issued \$4,660,000 of general obligation corporate purpose and refunding bonds with interest rates ranging from 1.50% to 2.90% per annum. The bonds were issued for refunding prior general obligation bonds and for street and storm water drainage construction and for acquiring vehicles for the fire and police departments. During the year ended June 30, 2020, the City paid \$330,000 of principal and \$77,573 of interest on the bonds. The bonds mature in fiscal year 2035.

On June 1, 2017, the City issued \$360,000 of general obligation corporate purpose bonds with an interest rate of 2.90% per annum. The bonds were issued for the purchase of equipment for the street department. During the year ended June 30, 2020, the City paid \$72,000 of principal and \$6,539 of interest on the bonds. The bonds mature in fiscal year 2022.

On April 24, 2018, the City issued \$2,685,000 of general obligation corporate purpose bonds with interest rates ranging from 3.00% to 3.75% per annum. The bonds were issued for airport, street and bridge projects and for the purchase of equipment and vehicles for the police and fire departments. During the year ended June 30, 2020, the City paid \$95,000 of principal and \$88,377 of interest on the bonds. The bonds mature in fiscal year 2037.

On May 1, 2020, the City issued \$3,685,000 of general obligation refunding bonds with an interest rate of 1.20% per annum. The bonds were issued for refunding prior general obligation bonds. During the year ended June 30, 2020, the City paid \$ - 0 - of principal and \$3,685 of interest on the bonds. The bonds mature in fiscal year 2028.

Local Option Sales and Services Tax Revenue Bonds

The City has pledged future local option sales and services tax receipts, net of specified allocations and disbursements, to repay \$1,000,000 of local option sales and services tax revenue bonds issued on March 1, 2004 with an interest rate of 4.80%. Proceeds from the bonds provided financing for the cost of the recreation and wellness center. The bonds are payable solely from the proceeds of the local options sales and services tax received by the City in accordance with Chapter 422B.12(3) of the Code of Iowa and are payable through 2025. Annual principal and interest payments on the bonds are expected to require approximately 12% of the LOST fund local option sales tax receipts. The total principal and interest remaining to be paid on the bonds is \$400,018. For the current year, principal and interest paid and net tax receipts were \$80,004 and \$702,682, respectively. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City.

NOTE 3 - BONDS PAYABLE - Continued

The resolutions providing for the issuance of the local option sales and services tax revenue bonds includes the following provisions:

- (a) The bonds will only be redeemed from the future local option sales and services tax received by the City and the bond holders hold a lien on the future revenues received.
- (b) A local option sales and services tax revenue bond sinking account shall be established to account for 15% of the local option sales and services tax collected.
- (c) Sufficient quarterly deposits shall be made to a sinking account for the purpose of making the bond principal and interest payments when due.

During the year ended June 30, 2020, the City was in compliance with the bond provisions.

Sewer Revenue Bonds

On June 24, 2011, the City entered into a loan agreement with the Iowa Finance Authority (IFA) and the Iowa Department of Natural Resources (DNR) through the State Revolving Fund Loan program for the issuance of up to \$11,717,000 of sewer revenue bonds with interest at 3.00% per annum. The agreement also requires the City to annually pay a .25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapters 384.24A and 384.83 of the Code of Iowa to pay the costs of building a new wastewater treatment plant, and constructing improvements and extensions to the municipal sanitary sewer system.

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay the sewer revenue bonds. The bonds are payable solely from sewer customer net receipts and are payable through 2037. Annual principal and interest payments on the bonds are expected to require approximately 100% of net receipts. Existing net position is used to meet debt service payments in years when the net receipts are not sufficient. The total principal and interest remaining to be paid on the bonds is \$11,513,230. For the current year, principal and interest paid and total customer net receipts were \$690,023 and \$677,879, respectively.

The resolution providing for the issuance of the sewer revenue bonds issued under the loan agreement includes the following provisions:

- (a) The bonds will only be redeemed from the future earnings of the enterprise activity and the bond holder holds a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to a sewer revenue bond sinking account within the Enterprise Funds for the purpose of making the bond principal and interest payments when due.

During the year ended June 30, 2020, the City was in compliance with the bond provisions.

NOTE 4 - PENSION PLAN

<u>Plan Description</u> - IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at www.ipers.org.

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits - A Regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, any time after reaching age 62 with 20 or more years of covered employment or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

Protection occupation members may retire at normal retirement age, which is generally age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment.

The formula used to calculate a protection occupation member's monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for more than 22 years of service but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month the member receives benefits before the member's earliest normal retirement age. For service earned on or after July 1, 2012, the reduction is 0.50% for each month the member receives benefits before age 65.

NOTE 4 - PENSION PLAN - Continued

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

<u>Disability and Death Benefits</u> - A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions - Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. State statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2020, pursuant to the required rate, Regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protection occupation members contributed 6.61% of covered payroll and the City contributed 9.91% of covered payroll, for a total rate of 16.52%

The City's contributions to IPERS for the year ended June 30, 2020 totaled \$219,326.

Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2020, the City reported a liability of \$925,449 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. At June 30, 2019, the City's proportion was 0.015982%, which was a decrease of 0.000424% from its proportion measured as of June 30, 2018.

For the year ended June 30, 2020, the City's pension expense, deferred outflows of resources and deferred inflows of resources totaled \$284,495, \$257,332 and \$322,641 respectively.

There were no non-employer contributing entities to IPERS.

NOTE 4 - PENSION PLAN - Continued

<u>Actuarial Assumptions</u> - The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement.

Rate of Inflation (effective June 30, 2017)	2.60% per annum.
Rates of salary increases (effective June 30, 2017)	3.25% to 16.25% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 2017)	7.00% compounded annually, net of investment expense, including inflation.
Wage growth (effective June 30, 2017)	3.25% per annum, based on 2.60% inflation and 0.65% real wage inflation.

The actuarial assumptions used in the June 30, 2019 valuation were based on the results of an economic assumption study dated March 24, 2017 and a demographic assumption study dated June 28, 2018.

Mortality rates used in the 2019 valuation were based on the RP-2014 Employee and Healthy Annuitant Tables with MP-2017 generational adjustments.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	22.0%	5 (00/
		5.60%
International equity	15.0	6.08
Global smart beta equity	3.0	5.82
Core plus fixed income	27.0	1.71
Public credit	3.5	3.32
Public real assets	7.0	2.81
Cash	1.0	(0.21)
Private equity	11.0	10.13
Private real assets	7.5	4.76
Private credit	3.0	3.01
Total	100%	

NOTE 4 - PENSION PLAN - Continued

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed employee contributions will be made at the contractually required rate and contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1% lower (6.00%) or 1% higher (8.00%) than the current rate.

	 1% Decrease (6.00%)	Discount Rate (7.00%)		1% ncrease 8.00%)
City's proportionate share of the net pension liability (asset)	\$ 2,238,654	\$ 925,449	\$(175,311)

<u>IPERS' Fiduciary Net Position</u> - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at <u>www.ipers.org</u>.

NOTE 5 - OTHER POSTEMPLOYMENT BENEFITS (OPEB)

Plan Description: The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees and their spouses. Group insurance benefits are established under Iowa Code Chapter 509A.13. The City currently finances the benefit plan on a pay-as-you-go basis. For the year ended June 30, 2020, the City contributed \$512,047 and plan members eligible for benefits contributed \$77,674 to the plan. At June 30, 2020, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

NOTE 5 - OTHER POSTEMPLOYMENT BENEFITS (OPEB) - Continued

OPEB Benefits: Individuals who are employed by the City of Atlantic and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy.

Retired participants must be age 55 or older at retirement, with the exception of special service participants who must be age 50 with 22 years of service. At June 30, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently	
receiving benefit payments	0
Active employees	35
Total	35

NOTE 6 - COMPENSATED ABSENCES

City employees accumulate a limited amount of earned but unused vacation, compensatory time and sick leave for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. These employees will receive a payout of one-half the total accumulated sick hours, up to 240 hours, upon retirement only. The City's approximate liability for earned vacation, compensatory time and sick leave payable to employees at June 30, 2020, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount				
Vacation Sick leave Compensatory time	\$ 119,000 93,000 66,000				
Total	\$ 278,000				

This liability has been computed based on rates of pay in effect at June 30, 2020.

NOTE 7 - INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2020 is as follows:

Transfer to	Transfer from	Amount
General	Special Revenue: Road Use Tax Local Option Sales Tax Capital Projects Enterprise: Sewer Storm Water	\$ 45,665 233,321 5,110 53,574 20,186
Special Revenue: Road Use Tax	Capital Projects	<u>357,856</u> 32,500
Debt Service	General Capital Projects Special Revenue: Road Use Tax Local Option Sales Tax Tax Increment Financing Enterprise: Storm Water	22,868 180,530 78,423 5,973 101,156
Capital Projects	General Special Revenue: Road Use Tax Local Option Sales Tax Enterprise: Sewer Storm Water	31,250 461,827 300,000 18,500 1,271,623
Special Revenue: Employee Cash Out	General Special Revenue: Road Use Tax	15,000 <u>6,713</u> <u>21,713</u>
Special Revenue: Tax Increment Financing	General	5,737
Enterprise: Sewer	Special Revenue: Employee Cash Out Tax Increment Financing	$ \begin{array}{r} 6,437 \\ 27,366 \\ \hline 33,803 \end{array} $ \$\text{2,212,182}

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

NOTE 8 - RELATED PARTY TRANSACTIONS

The City had business between the City and City officials totaling \$391,052 during the year ended June 30, 2020.

NOTE 9 - RISK MANAGEMENT

The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 779 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine and boiler/machinery. There has been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual property operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the Pool are recorded as disbursements from its operating funds at the time of payment to the Pool. The City's contributions to the Pool for the year ended June 30, 2020 were approximately \$153,000.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$250,000 each occurrence, each location. Property risks exceeding \$250,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or the loss was incurred. At June 30, 2020, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

NOTE 9 - RISK MANAGEMENT - Continued

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

The City also carries commercial insurance purchased from other insurers for coverage associated with workers' compensation, and airport liability in the amount of \$1,000,000 and \$5,000,000, respectively. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 10 - TAX ABATEMENTS

Governmental Accounting Standards Board Statement No. 77 defines tax abatements as a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax receipts to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

City Tax Abatements

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2020, \$18,600 of property tax was diverted from the City under the urban renewal and economic development agreements.

NOTE 11 - DEFICIT BALANCES

The Capital Projects: Airport Hangar Rehabilitation, 2019 FEMA Disaster DR 4421, CDBG - AMU Water Project and Connector Trail Funds had deficit balances of \$38,056, \$1,568, \$40, and \$25,985 at June 30, 2020, respectively. The deficits will be eliminated upon transfers from other funds.

NOTE 12 - DEFEASANCE OF DEBT

On May 1, 2020, the City issued \$3,685,000 of general obligation refunding bonds with an interest rate of 1.20% to current refund \$3,430,000 of general obligation bonds dated March 28, 2012, and May 30, 2013 with an average interest rate of 1.05% - 2.50%. The net proceeds of \$3,643,650 (after payment of \$41,350 in underwriting fees and other issuance costs) were used to refund the debt. The refunding was undertaken to reduce total debt service payments over the next 8 years by \$94,011 and resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$86,928.

NOTE 13 - COMMITMENTS

The City entered into construction contracts for various construction and street improvements during the year ended June 30, 2020. The unpaid contract balances at June 30, 2020 total approximately \$105,100. The unpaid contract balances will be financed with the use of existing funds.

NOTE 14 - SUBSEQUENT EVENTS

The City has evaluated all subsequent events through January 27, 2021, the date the financial statements were available to be issued.

* * *

OTHER INFORMATION

CITY OF ATLANTIC, IOWA BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS AND PROPRIETRY FUNDS OTHER INFORMATION

Year ended June 30, 2020

		vernmental nds Actual		roprietary nds Actual	Fur Req	Less ads not uired to udgeted
Receipts:						
Property tax	\$	3,718,868	\$	and had	\$	
Tax increment financing		182,411				
Other city tax		1,028,963				
Licenses and permits		98,837				
Use of money and property		210,223		32,829		
Intergovernmental		1,870,432				
Charges for service		392,791		1,847,148		42,875
Miscellaneous		510,578		35,803		
Total receipts		8,013,103		1,915,780	·	42,875
Dishara an auto						
Disbursements:		0.162.624		15.020		15.000
Public safety		2,163,634		15,932		15,932
Public works Health and social services		1,448,123		2,808		2,808
Culture and recreation		12,985				
		997,761				
Community and economic development		222 520				
General government		233,538		4.001		4.001
Debt service		590,412		4,081		4,081
Capital projects		1,896,606				
Business type activities		1,497,296		1 606 222		2 4772
Total disbursements		8,840,355		1,686,323		3,473
Total disoursements		0,040,333		1,709,144		26,294
Excess (deficiency) of receipts						
over (under) disbursements	(827,252)		206,636		16,581
	`	,				10,001
Other financing sources (uses), net		859,292	_(<u>458,457</u>)		774 00
Change in fund balances		32,040	(251,821)		16 501
Change in fund barances		32,040	(431,041)		16,581
Balances beginning of year		6,512,896		1,618,516		2,172
Balances end of year	\$	6,544,936	\$	1,366,695	<u>\$</u>	18,753

See accompanying independent auditor's report.

			Budgeted	Amo	unts	Final to Total		
	Total		Original		Final	Variance		
\$	3,718,868	\$	3,786,545	\$	3,786,545	\$(67,677)	
	182,411		P4 P4				182,411	
	1,028,963		1,027,587		1,027,587		1,376	
	98,837		93,430		93,430		5,407	
	243,052		373,250		424,011	(180,959)	
	1,870,432		4,436,865		4,497,785	(2,627,353)	
	2,197,064		2,381,059		2,391,559	(194,495)	
	546,381		157,538		201,238		345,143	
	9,886,008	•	12,256,274		12,422,155	_(_	2,536,147)	
	2,163,634		2,128,164		2,146,664	(16,970)	
	1,448,123		1,688,949		1,688,949	`	240,826	
	12,985		14,232		14,232		1,247	
	997,761		883,799		919,799	(77,962)	
	222 520		226.095		226.095		2 447	
	233,538 590,412		236,985		236,985		3,447	
	1,896,606		610,055 1,671,244		623,055 5,471,244		32,643 3,574,638	
	1,497,296		3,927,970		3,927,970		2,430,674	
	1,682,850		1,567,607		1,582,607	(100,243)	
	10,523,205		12,729,005		16,611,505		6,088,300	
	10,020,200		12,722,000		10,011,000		0,000,500	
(637,197)	(472,731)	(4,189,350)		3,552,153	
	,		,	`	, , , , , ,		- ,,	
	400,835		87,138		3,887,138	_(_	3,486,303)	
(236,362)	(385,593)	(302,212)		65,850	
	8,129,240		7,701,780		7,701,780		427,460	
<u>\$</u>	7,892,878	\$	7,316,187	<u>\$</u>	7,399,568	<u>\$</u>	493,310	

CITY OF ATLANTIC, IOWA NOTES TO OTHER INFORMATION -BUDGETARY REPORTING

June 30, 2020

The budgetary comparison is presented in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except the Internal Service Fund. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Function disbursements required to be budgeted included disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Funds and the Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$3,882,500. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2020, disbursements exceeded the amounts budgeted in the public safety, culture and recreation and business type activities functions.

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST SIX YEARS*

OTHER INFORMATION

	 2020	 2019
City's proportion of the net pension liability	0.015982%	0.016406%
City's proportionate share of the net pension liability	\$ 925,000	\$ 1,038,000
City's covered payroll	\$ 2,185,000	\$ 2,082,000
City's proportionate share of the net pension liability as a percentage of its covered payroll	42.33%	49.86%
IPERS' net position as a percentage of the total pension liability	85.45%	83.62%

^{*} In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding fiscal year.

Note: Amounts are rounded.

 2018	 2017	 2016	 2015
0.017923%	0.018521%	0.013537%	0.021107%
\$ 1,194,000	\$ 1,166,000	\$ 669,000	\$ 476,000
\$ 2,115,000	\$ 2,072,000	\$ 1,850,000	\$ 1,841,000
56.45%	56.27%	36.16%	25.86%
82.21%	81.82%	85.19%	87.61%

SCHEDULE OF CITY CONTRIBUTIONS

IOWA PUBLIC EMPLOYEES' RETIREMENT SYSTEM FOR THE LAST SEVEN YEARS

OTHER INFORMATION

	2020		2019	
Statutorily required contribution	\$	219,000	\$	213,000
Contributions in relation to the statutorily required contribution	_(_	219,000)	_(_	213,000)
Contribution deficiency (excess)	<u>\$</u>		<u>\$</u>	
City's covered payroll	\$	2,276,000	\$	2,185,000
Contributions as a percentage of covered payroll		9.62%		9.75%

Amounts are rounded Note:

GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the City will present information for those years for which information is available. Note:

	2018		2017		2016		2015		2014
\$	194,000	\$	196,000	\$	192,000	\$	175,000	\$	174,000
(194,000)	_(_	196,000)	_(_	192,000)	_(_	175,000)		174,000)
\$	End Just	<u>\$</u>	an 141	\$	Mar Sul	<u>\$</u>		<u>\$</u>	
\$	2,082,000	\$	2,115,000	\$	2,072,000	\$	1,850,000	\$	1,841,000
	9.32%		9.27%		9.27%		9.46%		9.45%

NOTES TO OTHER INFORMATION - PENSION LIABILITY

YEAR ENDED JUNE 30, 2020

Changes of benefit terms:

There are no significant changes in benefit terms.

Changes of assumptions:

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested Regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL (unfunded actuarial liability) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20 year period.

* * *



CITY OF ATLANTIC, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS

As of and for the year ended June 30, 2020

		Special Revenue			
		nployee ash Out			
Receipts: Tax increment financing Use of money and property Intergovernmental Total receipts	\$	515 515	\$	1,768 1,768	
Disbursements: Operating: Public safety Community and economic development Total disbursements		6,131 6,131		21,274	
Excess (deficiency) of receipts over (under) disbursements	(5,616)	(19,506)	
Other financing sources (uses): Transfers in Transfers out Total other financing sources (uses)		21,713 6,437) 15,276			
Change in cash balances		9,660	(19,506)	
Cash balances beginning of year	<u></u>	20,650		93,055	
Cash balances end of year	<u>\$</u>	30,310	\$	73,549	

(continued next page)

	Special				
	Increment		Police		
F	inancing	F	orfeiture		<u>Total</u>
\$	182,411	\$		\$	182,411
	45		51		2,379
	996		289 340		1,285
	183,452		340		186,075
			32		21,306
	48 794				54 925
	48,794 48,794		32	-	54,925 76,231
	10,751				70,231
	134,658		308		109,844
	5,737				27,450
_((134,959)
	128,522) 122,785)		PIG	(107,509)
	11,873		308		2,335
	44,754		12,597	***	171,056
\$	56,627	\$	12,905	\$	173,391

CITY OF ATLANTIC, IOWA SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS - Continued

As of and for the year ended June 30, 2020

		Special Revenue		
		Employee Cash Out		Police Pension
Cash Basis Fund Balances				
Restricted for: Urban renewal purposes Other purposes	\$	30,310	\$	73,549
Total cash basis fund balances	<u>\$</u>	30,310	\$	73,549

	Special	Revent	ie				
Tax	Increment		Police				
Fi	nancing	Fo	orfeiture	Total			
	<u> </u>						
Φ	56 607	ø		φ	5.C. COM		
\$	56,627	\$	10.005	\$	56,627		
			12,905		116,764		
\$	56.627	\$	12,905	\$	173.391		

CITY OF ATLANTIC, IOWA SCHEDULE OF INDEBTEDNESS Year ended June 30, 2020

<u>Obligation</u>	Date of	Interest Rates	Amount Originally Issued
General Obligation Bonds: Corporate purpose Corporate purpose Economic development Corporate purpose Corporate purpose and refunding Corporate purpose Corporate purpose Solid waste management Refunding	March 28, 2012 May 30, 2013 April 16, 2015 April 16, 2015 May 5, 2016 June 1, 2017 April 24, 2018 June 17, 2020 May 1, 2020	1.10-2.50% 0.25-2.50% 2.40-3.00% 2.00-3.00% 1.50-2.90% 3.00-3.75% 0.00% 1.20%	\$ 4,950,000 2,720,000 405,000 1,550,000 4,660,000 360,000 2,685,000 90,000 3,685,000
Total General Obligation Bonds			
Revenue Bonds: Local option sales and services tax Sewer	March 1, 2004 June 24, 2011	4.80% 3.00%	1,000,000 11,717,000

Total Revenue Bonds

Balance Beginning of Year	Issued During Year	Redeemed During Year	Balance End of Year	Interest Paid
\$ 2,665,000 1,420,000 380,000 970,000 3,855,000 222,000 2,605,000	\$ 90,000 3,685,000	\$2,665,000 1,420,000 50,000 155,000 330,000 72,000 95,000 90,000	\$ 330,000 815,000 3,525,000 150,000 2,510,000 3,685,000	\$ 52,050 24,126 10,770 23,630 77,573 6,539 88,377 3,685
\$12,117,000	<u>\$3,775,000</u>	<u>\$4,877,000</u>	<u>\$ 11,015,000</u>	\$ 286,750
\$ 408,684 	\$	\$ 60,387 388,000	\$ 348,297 <u>8,905,000</u>	\$ 19,617 302,023
<u>\$ 9,701,684</u>	\$	<u>\$ 448,387</u>	\$ 9,253,297	<u>\$ 321,640</u>

CITY OF ATLANTIC, IOWA BOND MATURITIES June 30, 2020

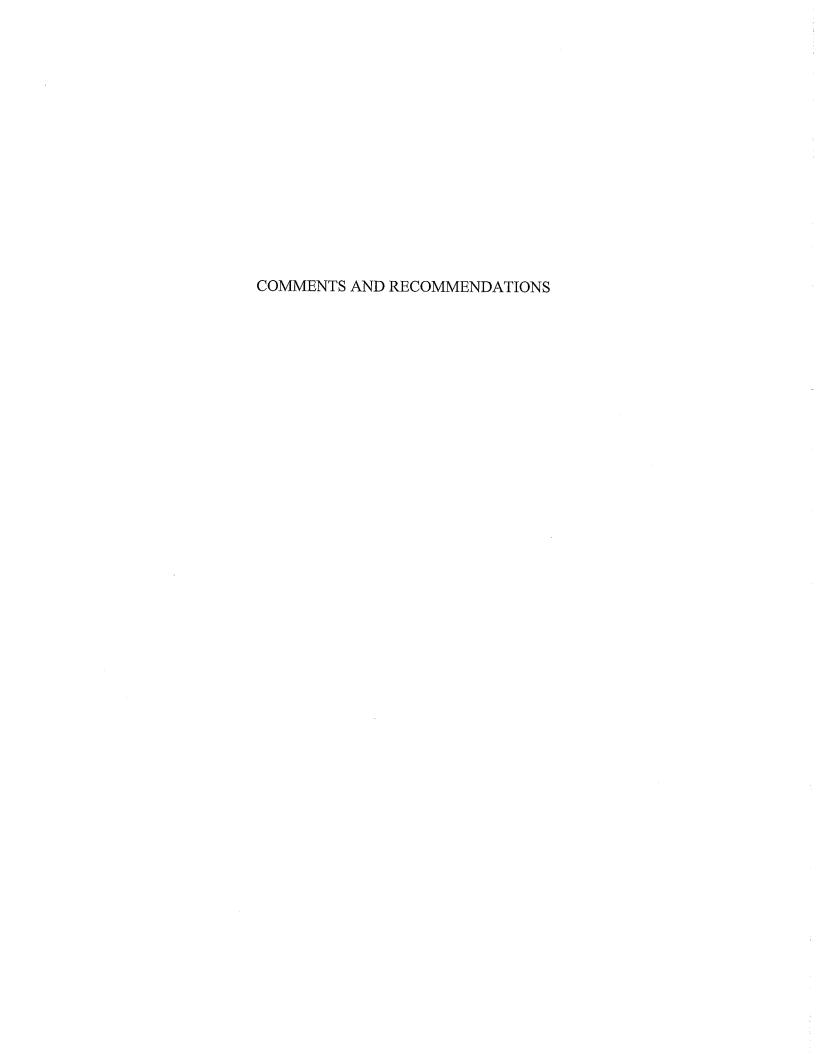
	General Obligation Bonds						
	Economic Issued A	nent 115	Corporate Purpose Issued April 16, 2015 Interest				
Year ending June 30,	Interest Rates	•	Amount		_	Amount	
2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2035 2036 2037	2.40% 3.00% 3.00% 3.00% 3.00% 3.00%	5666633	5,000 5,000 0,000 0,000 5,000 	2.25% 2.15% 2.15% 3.00% 3.00%	- 93	160,000 160,000 165,000 170,000 	
		<u>φ 33</u>	•	al Obligati			
Year ending		Cor _Issue Intere	ed May	Purpose y 1, 2020			
June 30,		Rate		Amount		Total	
2021 2022 2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034 2035 2036 2037		1.20 1.20 1.20 1.20 1.20 1.20	% % % % —	500,000 490,000 495,000 500,000 520,000 480,000 140,000 	\$	1,244,000 1,246,000 1,195,000 1,235,000 1,275,000 1,040,000 920,000 515,000 380,000 385,000 215,000 225,000 230,000 185,000 185,000	
			<u>\$</u>	3,685,000	<u>\$</u>	11,015,000	

	<u> </u>	General Obl	gation Bonds		
and Re	te Purpose efunding ay 5, 2016		e Purpose ne 1, 2017 Amount	Corporate Issued Apri Interest Rates	
1.50% 2.00% 2.00% 2.00% 2.00% 2.00% 2.25% 2.25% 2.25% 2.25% 2.90% 2.90% 2.90%	\$ 355,000 365,000 375,000 380,000 385,000 215,000 225,000 225,000 230,000 60,000 60,000 60,000 10,000	2.90% 2.90%	\$ 74,000 76,000 	3.50% 3.75% 3.75% 3.75% 3.75% 3.00% 3.25% 3.25% 3.25% 3.25% 3.40% 3.50% 3.40% 3.35% 3.45%	\$ 100,000 100,000 105,000 130,000 135,000 140,000 150,000 155,000 155,000 155,000 165,000 170,000 175,000 185,000 190,000
		Revenue Bo	anda		
		Kevenue De	nus		
and Serv	tion Sales rices Tax rch 1, 2004 Amount	Sewer Re	venue Bond ne 24, 2011 Amount	Total	
and Serv Issued Ma Interest	rices Tax rch 1, 2004	Sewer Re Issued Ju Interest	venue Bond ne 24, 2011	Total \$ 464, 480, 496, 513, 531, 470, 485, 501, 518, 534, 552, 570, 588, 607, 627, 647, 668, \$ 9,253,	,323 ,507 ,843 ,338 ,000 ,000 ,000 ,000 ,000 ,000 ,00

CITY OF ATLANTIC, IOWA SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION -ALL GOVERNMENTAL FUNDS For the Last Ten Years

		2020		2019		2018		2017
Receipts:								
Property tax Tax increment financing Local option sales tax Other city tax Licenses and permits Use of money and property Intergovernmental Charges for service Miscellaneous	\$	3,718,868 182,411 917,068 111,895 98,837 210,223 1,870,432 392,791 510,578	\$	3,708,089 189,373 1,163,751 117,662 92,309 178,016 2,412,384 419,587	\$	3,601,988 134,418 881,838 117,449 92,511 133,203 1,681,029 381,330	\$	3,573,539 109,263 953,212 100,547 67,957 123,545 1,954,519 369,368
	<u></u>			297,381		374,651		307,422
Total	<u>\$</u>	8,013,103	<u>\$</u>	8,578,552	\$	7,398,417	<u>\$</u>	7,559,372
Disbursements: Operating:								
Public safety Public works Health and social service Culture and recreation Community and econom		2,163,634 1,448,123 12,985 997,761	\$	2,053,011 1,592,646 11,784 895,686	\$	2,060,615 1,620,241 13,708 865,778	\$	2,043,947 1,333,745 13,220 896,860
development General government Debt service Capital projects		233,538 590,412 1,896,606 1,497,296		253,642 583,932 1,590,589 3,393,339		239,245 570,131 1,389,764 1,243,173		409,359 652,341 1,514,758 2,562,556
Total	<u>\$</u>	8,840,355	<u>\$</u>	10,374,629	<u>\$</u>	8,002,655	<u>\$</u>	9,426,786

-	2016	 2015	_	2014		2013		2012		2011
\$	3,572,896 143,310 891,112	\$ 3,713,011 126,533 857,058	\$	3,591,699 176,001 776,080	\$	3,399,467 86,689 831,635	\$	3,099,062 86,256 812,825	\$	2,841,706 123,056 724,158
	49,296 77,177 92,793 1,134,236 326,607	94,215 76,799 128,230 1,517,057 316,676		48,949 78,881 77,437 1,264,235 323,523		199,462 41,275 64,033 2,087,557 48,828		194,936 23,467 72,917 1,248,563 60,848		137,681 57,657 56,908 3,392,059 51,088
<u>\$</u>	1,146,086 7,433,513	\$ 929,925 7,759,504	<u>\$</u>	1,043,110 7,379,915	<u>\$</u>	479,894 7,238,840	<u>\$</u>	708,977 6,307,851	<u>\$</u>	711,878 8,096,191
\$	2,195,402 1,535,893 6,483 1,015,811	\$ 1,879,863 1,412,781 848,433	\$	1,930,214 1,323,582 718,912	\$	2,048,567 1,421,162 737,974	\$	1,668,348 1,243,574 12,543 786,566	\$	1,563,057 1,270,811 10,349 734,533
	606,619 596,390 1,209,150 2,220,283	336,575 620,884 1,453,630 2,015,906	•	225,955 579,605 1,613,819 3,878,443		268,794 579,927 1,338,566 4,337,072		245,333 573,544 1,289,596 3,508,919		294,740 512,557 1,013,557 2,742,110
\$	9,386,031	\$ 8,568,072	\$_	10,270,530	\$	10,732,062	\$	9,328,423	\$	8,141,714



Gronewold, Bell, Kyhnn & Co. P.C. CERTIFIED PUBLIC ACCOUNTANTS: BUSINESS AND FINANCIAL CONSULTANTS

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MARK D. KYHNN KENNETH P. TEGELS CHRISTOPHER J. NELSON DAVID A. GINTHER

Independent Auditor's Report on Internal Control over Financial Reporting
and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Honorable Mayor and Members of the City Council

We have audited in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in the <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Atlantic, Iowa, as of and for the year ended June 30, 2020, and the related notes to financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated January 27, 2021. Our report expressed an adverse opinion and unmodified opinions on the financial statements which were prepared on the basis of cash receipts and disbursements, a basis of accounting other than U.S. generally accepted accounting principles.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Atlantic's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Atlantic's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Atlantic's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Atlantic's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

To the Honorable Mayor and Members of the City Council

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Responses that we consider to be significant deficiencies: 20-I-A.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Atlantic's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters which are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters which are described in Part II of the accompanying Schedule of Findings and Responses.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2020 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Responses to Findings

The City of Atlantic's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. The City of Atlantic's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

merth, Ber, Lyhnnow. P.C.

Atlantic, Iowa January 27, 2021

Schedule of Findings and Responses

Year ended June 30, 2020

PART I: Findings Related to the Financial Statements

INTERNAL CONTROL DEFICIENCIES:

20-I-A Segregation of Duties

<u>Criteria</u>: Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

<u>Condition</u>: A limited number of people have the primary responsibility for most of the accounting and financial reporting duties.

<u>Cause</u>: The City has a limited number of employees which does not allow procedures to be established to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

<u>Effect</u>: Inadequate segregation of duties could adversely affect the City's ability to prevent or detect and correct misstatements, errors, or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

<u>Recommendation</u>: The City should review its control activities to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials.

<u>Response</u>: The Mayor and City Council are aware of this lack of segregation of duties, but it is not economically feasible for the City to employ additional personnel for this reason. The Mayor and City Council will continue to act as an oversight group.

Conclusion: Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Schedule of Findings and Responses

Year ended June 30, 2020

PART II: Other Findings Related to Required Statutory Reporting

20-II-A <u>Certified Budget</u>: Disbursements during the year ended June 30, 2020 exceeded the amounts budgeted in the public safety, culture and recreation and business type activities functions. Chapter 384.20 of the Code of Iowa states, in part, "Public monies may not be expended or encumbered except under an annual or continuing appropriation."

<u>Recommendation</u>: The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response: The budget will be amended in the future, if applicable.

Conclusion: Response accepted.

- 20-II-B <u>Questionable Disbursements</u>: During the audit, we did not note any disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 20-II-C <u>Travel Expense</u>: No expenditures of City money for travel expenses of spouses of City officials and/or employees were noted.
- 20-II-D <u>Business Transactions</u>: Business transactions between the City and City officials and/or employees are detailed as follows:

Name, Title and Business Connection	Description	 Amount
Mike Henningsen, Airport Commissioner, Owner of Henningsen Construction	Fire station project Cold patch asphalt	\$ 378,409
Chris Dvorak, Executive Assistant/Dispatch for Police Department, Husband and Son are owners of Dvorak Tire and Service	Vehicle tires and service	\$ 12,493
Kathy Somers, City Council Member, Owner of Somers Photography	Photos	\$ 150

In accordance with Chapter 362.5(3)(j) of the Code of Iowa, the transactions with the City Council Member do not appear to represent conflicts of interest since total transactions were less than \$6,000 during the fiscal year.

The transactions with the Airport Commissioner and the Executive Assistant/ Dispatch for the Police Department do not appear to represent conflicts of interest since they were competitively bid in accordance with Chapter 362.5(3)(d) of the Code of Iowa.

Schedule of Findings and Responses

Year ended June 30, 2020

PART II: Other Findings Related to Required Statutory Reporting - Continued

- 20-II-E <u>Restricted Donor Activity</u>: No transactions were noted between the City, City officials, City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 20-II-F <u>Bond Coverage</u>: Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- 20-II-G <u>Council Minutes</u>: No transactions were found that we believe should have been approved in the Council minutes but were not.
- 20-II-H <u>Deposits and Investments</u>: We noted no instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy.
- 20-II-I <u>Revenue Bonds</u>: No instances of non-compliance with the revenue bond resolutions were noted.
- 20-II-J Economic Development: The City provides funding to Cass/Atlantic Economic Development and to the Atlantic Chamber of Commerce. The City provided funding totaling \$35,000 to both Cass/Atlantic Economic Development and the Atlantic Chamber of Commerce in fiscal year 2020. In accordance with Chapter 15A of the Code of Iowa, the City is providing oversight of these funds to determine the funds are being spent in accordance with the agreements and expenses meet the test of public purpose.
- 20-II-K <u>Urban Renewal Annual Report</u>: The urban renewal annual report was properly approved and certified to the Iowa Department of Management on or before December 1 and no exceptions were noted.
- 20-II-L <u>Financial Condition</u>: The Capital Projects: Airport Hangar Rehabilitation, 2019 FEMA Disaster DR 4421, CDBG AMU Water Project and Connector Trail Fund had deficit balances of \$38,056, \$1,568, \$40, and \$25,985 at June 30, 2020, respectively.

<u>Recommendation</u>: The City should investigate alternatives to eliminate these deficits in order to return these funds to a sound financial position.

Response: The deficits will be eliminated upon reimbursement from grant funds.

Conclusion: Response accepted.

Schedule of Findings and Responses

Year ended June 30, 2020

PART II: Other Findings Related to Required Statutory Reporting - Continued

20-II-M Tax Increment Financing (TIF): Chapter 403.19 of the Code of Iowa provides a municipality may certify loans, advances, indebtedness and bonds (indebtedness) to the County Auditor which qualify for reimbursement from incremental property tax. The County Auditor provides for the division of property tax to repay the certified indebtedness and provides available incremental property tax in subsequent fiscal years without further certification by the City until the amount of certified indebtedness is paid. No exceptions were noted.

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